Date: 16/10/2025 16:20:09

## Open Public Consultation on the European Affordable Housing Plan

Fields	marked	with '	* are	mandatory.	
--------	--------	--------	-------	------------	--

#### Introduction

Housing affordability has become an increasingly widespread and urgent issue across Europe. Rising house prices and rents, interest rates, utility and renovations costs are affecting both low- and middle-income households, particularly in major cities and other growth poles. Vulnerable people suffer disproportionately from this situation, especially if they cannot access social housing and there is increased homelessness. Housing costs can also represent a major challenge for families, young people and those working in essential sectors such as healthcare, education, etc. A lack of affordable, sustainable and decent housing units, including from new construction, is hampering individual life chances, labour mobility and educational opportunity, hurting economic growth, competitiveness and social cohesion. Insufficient renovation and not making the most of existing building stock has a negative impact on achieving climate and energy goals.

Although mainly a Member State, regional and local competence, the European Commission plans to assess where added European value can be found by developing a new European approach to affordable and sustainable housing. To do this, the Commission is setting up a broad consultation - the affordable housing dialogue - to explore drivers of the current challenges, their impacts on various groups and sectors, and gather insights on potential solutions, including best practices.

The Commission seeks input from citizens and a wide range of stakeholders to help identify where EU-level action would add the most value. This public consultation, alongside expert seminars, workshops, and other themed consultation events will feed into the European affordable housing plan planned for adoption in the first quarter of 2026.

The public consultation on affordable housing consists of two sets of questions. One for the general public and one for public authorities, companies, associations and other stakeholders. You automatically receive the questions based on the information you provide in the following section 'About you'.

A summary report will be published on the consultation page within 8 weeks after the closure of the public consultation. Moreover, a summary of the replies will be prepared.

### About you

\*Language of my contribution

Company/business

Bulgarian

Croatian

Czech

	Danish
0	Dutch
•	English
0	Estonian
0	Finnish
	French
	German
0	Greek
0	Hungarian
0	Irish
0	Italian
0	Latvian
	Lithuanian
	Maltese
	Polish
	Portuguese
	Romanian
0	Slovak
0	Slovenian
0	Spanish
0	Swedish
*I am	giving my contribution as
	Academic/research institution
	Business association

EU citizen
Environmental organisation
Non-EU citizen
Non-governmental organisation (NGO)
Public authority
Trade union
Other
*First name
Florian
*Surname
Sanden
*Email (this won't be published)
florian.sanden@enil.eu
*Organisation name
255 character(s) maximum
European Network on Independent Living - ENIL
*Organisation size
Micro (1 to 9 employees)
Small (10 to 49 employees)
Medium (50 to 249 employees)
Large (250 or more)
Transparency register number
Check if your organisation is on the transparency register. It's a voluntary database for organisations seeking to influence EU decision-making.

230235714034-13

### \*Country of origin

Please add your country of origin, or that of your organisation.

This list does not represent the official position of the European institutions with regard to the legal status or policy of the entities mentioned. It is a harmonisation of often divergent lists and practices.

		0			
Afghanistan	0	Djibouti		Libya	Saint Martin
Åland Islands	0	Dominica	0	Liechtenstein	Saint Pierre and
					Miquelon
Albania	0	Dominican		Lithuania	Saint Vincent
		Republic			and the
					Grenadines
Algeria	0	Ecuador	0	Luxembourg	Samoa
American Samoa	0	Egypt	0	Macau	San Marino
Andorra	0	El Salvador	0	Madagascar	São Tomé and
					Príncipe
Angola	0	Equatorial Guinea	0	Malawi	Saudi Arabia
Anguilla	0	Eritrea	0	Malaysia	Senegal
Antarctica	0	Estonia	0	Maldives	Serbia
Antigua and	0	Eswatini	0	Mali	Seychelles
Barbuda					
Argentina	0	Ethiopia	0	Malta	Sierra Leone
Armenia	0	Falkland Islands	0	Marshall Islands	Singapore
Aruba	0	Faroe Islands	0	Martinique	Sint Maarten
Australia	0	Fiji	0	Mauritania	Slovakia
Austria	0	Finland	0	Mauritius	Slovenia
Azerbaijan	0	France	0	Mayotte	Solomon Islands
Bahamas	0	French Guiana	0	Mexico	Somalia
Bahrain	0	French Polynesia	0	Micronesia	South Africa
Bangladesh	0	French Southern	0	Moldova	South Georgia
		and Antarctic			and the South
		Lands			Sandwich Islands
Barbados	0	Gabon	0	Monaco	South Korea
Belarus		Georgia	0	Mongolia	South Sudan

0	Belgium	0	Germany	0	Montenegro	0	Spain
	Belize		Ghana	0	Montserrat	0	Sri Lanka
0	Benin	0	Gibraltar	0	Morocco	0	Sudan
	Bermuda	0	Greece	0	Mozambique	0	Suriname
	Bhutan	0	Greenland	0	Myanmar/Burma	0	Svalbard and
							Jan Mayen
	Bolivia		Grenada	0	Namibia	0	Sweden
	Bonaire Saint		Guadeloupe	0	Nauru	0	Switzerland
	Eustatius and						
	Saba						
0	Bosnia and	0	Guam	0	Nepal	0	Syria
	Herzegovina						
0	Botswana	0	Guatemala	0	Netherlands	0	Taiwan
	Bouvet Island	0	Guernsey	0	New Caledonia	0	Tajikistan
	Brazil		Guinea	0	New Zealand	0	Tanzania
0	British Indian	0	Guinea-Bissau	0	Nicaragua	0	Thailand
	Ocean Territory						
	British Virgin		Guyana	0	Niger	0	The Gambia
	Islands						
0	Brunei	0	Haiti	0	Nigeria	0	Timor-Leste
	Bulgaria		Heard Island and	0	Niue	0	Togo
			McDonald Islands	;			
0	Burkina Faso	0	Honduras	0	Norfolk Island	0	Tokelau
	Burundi		Hong Kong	0	Northern Mariana	0	Tonga
					Islands		
0	Cambodia		Hungary		North Korea	0	Trinidad and
							Tobago
	Cameroon		Iceland	0	North Macedonia	0	Tunisia
0	Canada	0	India	0	Norway	0	Türkiye
0	Cape Verde	0	Indonesia	0	Oman	0	Turkmenistan
0	Cayman Islands	0	Iran	0	Pakistan	0	Turks and
							Caicos Islands

	Central African		Iraq		Palau		Tuvalu
	Republic						
	Chad		Ireland		Palestine	0	Uganda
	Chile		Isle of Man		Panama	0	Ukraine
	China		Israel		Papua New	0	United Arab
					Guinea		Emirates
	Christmas Island		Italy	0	Paraguay		United Kingdom
	Clipperton		Jamaica	0	Peru		United States
	Cocos (Keeling)		Japan	0	Philippines	0	United States
	Islands						Minor Outlying
							Islands
	Colombia		Jersey	0	Pitcairn Islands	0	Uruguay
	Comoros		Jordan		Poland	0	US Virgin Islands
	Congo		Kazakhstan	0	Portugal	0	Uzbekistan
	Cook Islands		Kenya	0	Puerto Rico		Vanuatu
	Costa Rica		Kiribati	0	Qatar	0	Vatican City
	Côte d'Ivoire		Kosovo	0	Réunion	0	Venezuela
	Croatia		Kuwait	0	Romania	0	Vietnam
	Cuba		Kyrgyzstan		Russia	0	Wallis and
							Futuna
	Curaçao		Laos		Rwanda		Western Sahara
	Cyprus		Latvia		Saint Barthélemy		Yemen
	Czechia		Lebanon	0	Saint Helena	0	Zambia
					Ascension and		
					Tristan da Cunha		
0	Democratic	0	Lesotho	0	Saint Kitts and	0	Zimbabwe
	Republic of the				Nevis		
	Congo						
	Denmark		Liberia		Saint Lucia		

The Commission will publish all contributions to this public consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. **For the purpose of transparency, the type of respondent (for example, 'business association, 'consumer** 

association', 'EU citizen') country of origin, organisation name and size, and its transparency register number, are always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

#### \*Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

### Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

### Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

Questions for companies, businesses, public authorities, academics, research institutions, NGOs

Please choose the questions that are relevant for you or the sector you represent or work in. You are not obliged to answer all questions, e.g. if you are not concerned by a question or do not know the answer, simply skip the question.

### 1. What describes your or your organisation's field of work best?

Finance and investments
 Working with other vulnerable people
 Construction and renovation activities
 Manufacturing of building and renovation materials or appliances
 Working with other vulnerable people
 Tenant organisation
 Owner organisation

Energy efficiency		0	Education and training
Commercial housing			Academia and research
			institution
Social housing		0	Healthcare
Spatial planning		0	Tourism
Architecture			Short-term rental platform
Working with homeles	ss people	•	Other
* Dlana ana dif			
* Please specify  100 character(s) maximum			
We are a representative organis	ation of persons with	disabilities	
2. In which countries do		<u>-</u>	□ Damania
All EU Member State		,	Romania
Outside the EU	Estonia =	Latvia	Slovak Republic
Austria	Finland	Lithuania	Slovenia
□ Belgium		Luxembou	
Bulgaria	Germany	Malta	Sweden
Croatia	Greece	Netherlan	ds
Cyprus	Hungary	Poland	
Czechia	Ireland	Portugal	
Affordable and social ho	using		
3. Do you consider that a	a common def	inition of a	affordable housing is needed
in the EU?			<b>3</b>
	approaches an	nong Memb	er States also due to cultural
	• •	J	ssary or possible to have a

Some degree of convergence is needed in particular when there is public

Yes, a common EU definition of affordable housing is necessary in all areas

common definition in the EU.

which would involve EU funding.

support involved.

Other

4. What would be the most important solution to significantly increase the
supply of affordable housing over the short- and medium-term perspective?  Maximum 3 selection(s)
Make the construction sector more efficient and competitive
Speed up permitting and reduce regulation in construction
Repurpose vacant buildings (e.g. from commercial use)
Map and reduce the number of homes that are vacant or underused
Expand affordable housing stock and improve its functioning
Introduce minimum share of units priced below the market rate in new buildings
Promote policies to increase the availability of land for residential development
Use demand-side subsidies to enable reducing rents below market price e.g. for
critical professions or young families
Limit short-term accommodation rentals in areas where this limits supply of
affordable housing for local people
Limit financial speculation in the housing market
Other
5. The EU building stock accounts for about 35% of energy-related
greenhouse gas emissions also due to insufficient insulation. The use of materials for buildings can have a strong environmental impact. The choice

of buildings can also severely affect soil health or water status, as well as the use of land in general. There are concerns that making such buildings more sustainable will make them less affordable.

Can you share good practices on solutions that combine sustainability and affordability?

3(	character(s) maximum	

### 6. What are the best ways to increase availability social housing\*?

\*Social housing is aimed at disadvantaged groups and allocated based on specific criteria, such as income, household size or health-related restrictions. Social housing systems and allocation criteria vary across Member States.

Maximum 3 selection(s)

/or for-limited profit organisations and social investors  □ Promote cooperation with other social economy actors  □ Promote renting mechanisms for social purposes with private owners such as social rental agencies  □ Set up targets for the share of social housing in the local housing stock  □ Increase public support for the development of social housing  □ Plan social housing construction based on the current or projected housing needs  □ Other  Please specify  100 character(s) maximum  The concept of non-profit housing
<ul> <li>✓ Promote renting mechanisms for social purposes with private owners such as social rental agencies</li> <li>☐ Set up targets for the share of social housing in the local housing stock</li> <li>☐ Increase public support for the development of social housing</li> <li>☐ Plan social housing construction based on the current or projected housing needs</li> <li>✓ Other</li> <li>Please specify</li> <li>100 character(s) maximum</li> </ul>
social rental agencies  Set up targets for the share of social housing in the local housing stock Increase public support for the development of social housing Plan social housing construction based on the current or projected housing needs  Other  Please specify  100 character(s) maximum
<ul> <li>□ Increase public support for the development of social housing</li> <li>□ Plan social housing construction based on the current or projected housing needs</li> <li>☑ Other</li> <li>Please specify</li> <li>100 character(s) maximum</li> </ul>
<ul> <li>□ Plan social housing construction based on the current or projected housing needs</li> <li>☑ Other</li> <li>□ Please specify</li> <li>100 character(s) maximum</li> </ul>
needs  ☑ Other  Please specify  100 character(s) maximum
Please specify  100 character(s) maximum
100 character(s) maximum
The concept of non-profit housing
share on promoting affordable and social housing?  Please provide evidence if available.  300 character(s) maximum
Under non-profit housing (Wohngemeinnützigkeit), which is applied in Germany, Austria and the Netherlands, private entities are freed from taxation in return for limiting their quest for profits and committing to building and providing rent controlled housing long-term.
3. What is the potential of cooperative or other alternative housing forms (e.
g. community land trust) to increase affordable housing?
Can these approaches be scaled up?
Can these approaches be scaled up? Please provide evidence if available.
Please provide evidence if available.
Please provide evidence if available.  300 character(s) maximum
Please provide evidence if available.

300 character(s) maximum

inancing
). What are the biggest financial challenges in getting new affordable
ousing projects off the ground?
Maximum 3 selection(s)
☑ Lack of long-term financing options
Difficulty in understanding what financing opportunities are available
☑ Difficulties in accessing financial support (e.g. complex and lengthy application
processes/lack of capacities)
Unprofitable market segment / low returns in comparison to more profitable
construction projects
High upfront costs of construction, scarcity of materials
High upfront costs of land
Lack of access to tools that contain risks (guarantees, public co-investment)
Other
1. What solutions would be most useful in overcoming these challenges for
fordable housing projects?
Maximum 3 selection(s)
Ensure a level playing field with more profitable construction projects
More availability of below market interest loans
Risk-sharing mechanisms such as guarantees
Combination of financial instruments with grants (blended finance)
Equity investments
Public-private partnership models
Flexible financing options (e.g. longer loan maturities, lower upfront costs)
Setting access rules for private investors and reserve a share of the building
units for buyers with income below a certain ceiling
More technical assistance for project development
Promotion of new institutional actor, such as Limited-Profit Housing

Associations, cooperatives, etc.

Other
Please specify
100 character(s) maximum
Introduce non-profit housing EU-wide. Increasing funding for social housing.
Please provide details and evidence if you have experience with any of the solutions selected above.
300 character(s) maximum
Austria applies both concept and has no housing crisis.
12. How can affordable housing investments be scaled up more effectively
and funding and financial schemes improved?
300 character(s) maximum
young people get access to housing?  300 character(s) maximum
14. How can the use of EU funds for affordable housing be improved in
practice and be made more user-friendly?
300 character(s) maximum
State aid
Current State aid rules allow public support for social housing without the Commission's prior authorisation. However, Member States wishing to support affordable housing schemes generally need to notify their plans to the Commission in advance and obtain its authorisation.  15. Have you experienced any difficulties related to State aid when financing social housing projects?  Yes
○ No

financing affordable housing projects with public resources?
© Yes
No
17. Have you experienced any difficulties related to State aid rules when
financing renovation projects?
Yes
No
18. The Commission will revise the State aid rules to allow support for
affordable housing without the Commission's prior authorisation. Some
conditions may be attached to these new rules.
Which issues do you think that the Commission should bear in mind when
designing State aid rules to establish affordable housing schemes?
Maximum 3 selection(s)
The price of the affordable housing
The income of the occupants (in relation to the costs for occupying/buying the
housing)
The ownership of the housing units (e.g. to ensure that the homes built remain
under public ownership or dedicated to social / affordable housing)
The accessibility of the housing units (e.g. for persons with disabilities)
$\ \ \square$ Environmental performance (energy performance class of the housing units,
environmental standards, climate resiliency, use of land, material and water)
$^{\square}$ The social diversity of the occupants of the building
The providers of the affordable housing
Other
Construction
The EU construction sector faces several major structural challenges: low productivity, labour

shortages, high construction costs and a significant environmental footprint.

16. Have you experienced any difficulties related to State aid rules when

### 19. Which factors do you consider most important to reduce costs and scale up building activity?

Maximum 3 selection(s)	
Less red tape and reporting, faster planning and permitting	
Sustainable and energy efficient construction materials, circula	rity and waste
reduction	
Innovative building techniques, e.g. prefabricated building reno	vation modules
and off-site construction	
Full digitalisation of the value chain (construction products, per	mits, energy
performance certificates, building logbooks, demolition audits)	
Improved access to finance, with longer maturity of loans and n	nore guarantees
Access to skilled workforce	
An efficient judiciary system to handle disputes, enforce contra	cts and ensure
compliance with building codes and regulations	
Enhance the availability and reduce the cost of land designated	I for housing
Public procurement (e.g. accelerated procedures, joint purchas	sing, digitalisation
Other	
	_
Please provide links or studies on good practices on any of the	ne above
300 character(s) maximum	
You can upload your file(s) here	
Only files of the type pdf,txt,doc,docx,odt,rtf are allowed	
20. In the context of its work on affordable housing, the Comm	nission is
developing a European Strategy on Housing Construction for	using on the
supply side of the housing crisis.	
What type of EU intervention do you consider necessary to he	elp bring
innovative building and renovation techniques and constructi	on products to
the market to increase housing affordability?	
Maximum 3 selection(s)	
Reduce the administrative burden related to public procuremer	ıt and enable a

preference for European products

•	on to make it easier to sell novel construction products across the EU
Single M	·
Create a	Single Market for recycled construction materials and waste
	th financial institutions and industry to de-risk investments in innovative tion products and methods
Work wit	h public authorities to generate demand for transforming empty
dwellings	s or office buildings
No EU ir	ntervention is necessary
Other	
Please provio	de links or studies on good practices on any of the above
You can uploa	ad your file(s) here
Only files of the typ	pe pdf,txt,doc,docx,odt,rtf are allowed
Zoning and p	permitting
regional compet	the main challenges to obtaining a permit during the zoning and ing phase?
22. What is th	ne average time to receive a building permit in your city/region
/country?	io aronago umo to rocorro a banamy pormit in your only/rogion
100 character(s)	maximum

# 23. When it comes to land use, spatial planning and permitting, what type of measures should public authorities prioritise to increase the supply of affordable housing?

Maximum 3 selection(s)
$^{ extstyle  e$
housing projects not expected to have a significant environmental impact
Focus on administrative capacity building (e.g. staff, more centralisation,
digitalisation) of public authorities in charge of issuing permits
Simplify building codes
Simplify zoning and permitting requirements
Allow fast track for renovation or repurposing project
Allow higher density construction in residential or industrial areas
Accelerate permitting procedures (e.g. with streamlined procedures for
prefabricated housing, district-level renovations, or repurposing of buildings)
Introduce single environmental assessments across an entire area for new
developments
Design policies that reconcile affordability with accessibility requirements for
persons with disabilities and older persons
Explore ways to streamline public appeals (e.g. eligibility criteria, time limits)
without compromising citizens' rights to challenge decisions
Other
24 How could the Ell cumpert Member States in simplifying and coolerating
24. How could the EU support Member States in simplifying and accelerating land use, spatial planning and permitting?
Maximum 3 selection(s)
Support Member States in the implementation of EU legislation with an impact
on land use and spatial planning
Facilitate exchange of best practice among public authorities
$^{ extstyle  e$
spatial planning policies for housing affordability
$\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ $
other objectives such as 'No Net Land Take'

	esent new EU legislation to accelerate planning and permitting for nousing jects
M	ke EU funding for housing conditional upon fulfilment of relevant reforms in a mber State
El El	action is not necessary
O-	ner
Please	provide links or studies on good practices on any of the above
300 chai	octer(s) maximum
You ca	upload your file(s) here
Only files	f the type pdf,txt,doc,docx,odt,rtf are allowed
Repurp	osing, densification and vacant properties
which co	many vacant industrial, commercial, residential, institutional, or historical buildings ild be repurposed or renovated to better meet affordable housing needs. Converting uildings reduces the need for new construction and related carbon emissions, land use
which co existing and infra	ld be repurposed or renovated to better meet affordable housing needs. Converting
which co existing and infra through a services.	Id be repurposed or renovated to better meet affordable housing needs. Converting uildings reduces the need for new construction and related carbon emissions, land use tructure costs, and negative impact on climate change resilience and biodiversity
which co existing and infra through services. 25. Do	Ild be repurposed or renovated to better meet affordable housing needs. Converting uildings reduces the need for new construction and related carbon emissions, land use tructure costs, and negative impact on climate change resilience and biodiversity ew land take. It can also help revitalise neighbourhoods and generate demand for new ou see obstacles in repurposing and renovating vacant buildings?  3 selection(s)
which co existing and infra through a services.  25. Do  Maximum Hi	Id be repurposed or renovated to better meet affordable housing needs. Converting uildings reduces the need for new construction and related carbon emissions, land use tructure costs, and negative impact on climate change resilience and biodiversity ew land take. It can also help revitalise neighbourhoods and generate demand for new ou see obstacles in repurposing and renovating vacant buildings?
which co existing and infra through a services.  25. Do  Maximum Hi	did be repurposed or renovated to better meet affordable housing needs. Converting uildings reduces the need for new construction and related carbon emissions, land use tructure costs, and negative impact on climate change resilience and biodiversity ew land take. It can also help revitalise neighbourhoods and generate demand for new to usee obstacles in repurposing and renovating vacant buildings?  3 selection(s)  1 costs  1 mplexity in changing the designation of an area from commercial or industrial
which coexisting and infrathrough services.  25. Do  Maximum Hi Coexisting and infrathrough services.  1. Coexisting and infrathrough services.	uildings reduces the need for new construction and related carbon emissions, land use tructure costs, and negative impact on climate change resilience and biodiversity ew land take. It can also help revitalise neighbourhoods and generate demand for new ou see obstacles in repurposing and renovating vacant buildings?  3 selection(s)  4 costs  4 mplexity in changing the designation of an area from commercial or industrial exto residential use  1 ngth of time to receive a permit to repurpose/renovate vacant buildings for ficulty to adapt post-industrial/commercial and institutional buildings for
which coexisting and infra through a services.  25. Do  Maximum  Hi  Co  us  Di  re	all be repurposed or renovated to better meet affordable housing needs. Converting willdings reduces the need for new construction and related carbon emissions, land use tructure costs, and negative impact on climate change resilience and biodiversity ew land take. It can also help revitalise neighbourhoods and generate demand for new rou see obstacles in repurposing and renovating vacant buildings?  If costs  Implexity in changing the designation of an area from commercial or industrial eto residential use  Ingth of time to receive a permit to repurpose/renovate vacant building ficulty to adapt post-industrial/commercial and institutional buildings for idential purposes
which coexisting and infra through a services.  25. Do  Maximum  Hi  Co  us  Le  No	all did be repurposed or renovated to better meet affordable housing needs. Converting suildings reduces the need for new construction and related carbon emissions, land use structure costs, and negative impact on climate change resilience and biodiversity ew land take. It can also help revitalise neighbourhoods and generate demand for new sou see obstacles in repurposing and renovating vacant buildings?  3 selection(s) In costs Implexity in changing the designation of an area from commercial or industrial exto residential use Ingth of time to receive a permit to repurpose/renovate vacant building ficulty to adapt post-industrial/commercial and institutional buildings for idential purposes  ed to comply with legal requirements / building standards
which coexisting and infra through a services.  25. Do  Maximum Hi Coe us Di re	all be repurposed or renovated to better meet affordable housing needs. Converting willdings reduces the need for new construction and related carbon emissions, land use tructure costs, and negative impact on climate change resilience and biodiversity ew land take. It can also help revitalise neighbourhoods and generate demand for new rou see obstacles in repurposing and renovating vacant buildings?  If costs  Implexity in changing the designation of an area from commercial or industrial eto residential use  Ingth of time to receive a permit to repurpose/renovate vacant building ficulty to adapt post-industrial/commercial and institutional buildings for idential purposes

### 26. How should public authorities best support the repurposing of vacant buildings?

Maximum 3 selection(s)
Ensure a comprehensive inventory of buildings, their state and their occupancy
$\ lue{}$ Adjust zoning policies, reform building standards and streamline the permitting
process for reconversions or repurposing of buildings, reducing bureaucratic
hurdles and delays
Offer funding, subsidies or tax incentives to facilitate renovation and repurposing
of unused buildings
Impose additional taxation on unused buildings
Mandatory evaluation of building reversibility before demolition, including its integration
Invest in research on new renovation techniques which offer cost and time
savings and reduce waste
Promote mixed use of buildings (supermarket combined with housing etc.)
Raise public awareness about the benefits of reconversion and engage with
local communities
Other
27. How could the EU support Member States' efforts to repurpose vacant
buildings?
Maximum 3 selection(s)
Facilitate the use of the EU Building Stock Observatory to provide data and
information on the EU's building stock, including energy consumption and
renovation rates, and develop criteria on what constitutes vacancy
Ensure that EU legislation on renovation of buildings facilitates the repurposing
of buildings
Facilitate exchange of best practice
Provide recommendations and technical assistance on repurposing and renovation of unused buildings
Devote specific funding streams (e.g. New European Bauhaus, Affordable

Housing Initiative) to repurposing and densification

Othor	
Other	
28. How should illegal occupation and squatting I	be best addressed by the
responsible public authorities?	•
300 character(s) maximum	
Please provide links or studies on good practices	s on any of the above
300 character(s) maximum	
You can upload your file(s) here	
Only files of the type pdf,txt,doc,docx,odt,rtf are allowed	
Simplification	
is focusing on reducing administrative burdens and simplifying reporting, more trust, better enforcement, faster permitting.	implementation: less red tape and
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces	sary or disproportionate
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of affo	sary or disproportionate
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of affo  Yes	sary or disproportionate
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of affo	sary or disproportionate
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of affo  Yes	sary or disproportionate rdable housing?
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of affo  Yes No	sary or disproportionate rdable housing?
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of affo  Yes No  No	sary or disproportionate rdable housing?
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of afform  Yes  No  No  30. Have you identified any national, regional or leading to the supply of affordable and the supply of affordable in the supply o	sary or disproportionate rdable housing?
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of afform  Yes No  No  30. Have you identified any national, regional or leading to the supply of affordable ones?	sary or disproportionate rdable housing?
reporting, more trust, better enforcement, faster permitting.  29. Have you identified any overlapping, unneces EU rules that create barriers to the supply of afform Yes No  No  30. Have you identified any national, regional or leading to the supply of affordable ones?  Yes	sary or disproportionate rdable housing?

face the most widespread shortages in Europe. Delivering affordable housing also means

addressing labour shortages and developing the skills for new building techniques – from construction workers to architects and engineers, from real estate developers to urban planners and local administrations.

### 31. What measures do you think that public authorities in the Member States should prioritise to address labour shortages in construction trades?

Maximum 3 selection(s)
Increase the attractiveness, quality and number of offers in Vocational Education
and Training programmes to help individuals gain the skills necessary for the
construction job market
Improve working conditions in the construction sector to make it more attractive
including for young people and women
Stimulate upskilling and reskilling along the construction value chain to match
the knowledge gap (e.g. in digital technologies, advanced manufacturing, off-signal technologies, advanced manufacturing, advanced m
construction, hybrid techniques combining timber and concrete, integration of
technologies such as heat pumps and renewables)
Invest in capacity and skills in public administrations and urban planners through
targeted training and exchange programmes
Other
2. Can you share good practices on solutions that address labour
2. Can you share good practices on solutions that address labour hortages in construction trades?
hortages in construction trades?
hortages in construction trades? lease provide evidence if available.
hortages in construction trades? lease provide evidence if available. 300 character(s) maximum
hortages in construction trades?  lease provide evidence if available.  300 character(s) maximum  3. Do you think that the EU should take additional measures to address
hortages in construction trades?  Please provide evidence if available.  300 character(s) maximum  3. Do you think that the EU should take additional measures to address abour shortages in construction trades?
hortages in construction trades?  lease provide evidence if available.  300 character(s) maximum  3. Do you think that the EU should take additional measures to address abour shortages in construction trades?  Maximum 3 selection(s)
hortages in construction trades? lease provide evidence if available.  300 character(s) maximum  3. Do you think that the EU should take additional measures to address abour shortages in construction trades?  Maximum 3 selection(s)  Improve the recognition of professional qualifications and skills
clease provide evidence if available.  300 character(s) maximum  3. Do you think that the EU should take additional measures to address abour shortages in construction trades?  Maximum 3 selection(s)  Improve the recognition of professional qualifications and skills  Better enforce existing legislation on labour law and free movement in the EU
clease provide evidence if available.  300 character(s) maximum  3. Do you think that the EU should take additional measures to address abour shortages in construction trades?  Maximum 3 selection(s)  Improve the recognition of professional qualifications and skills  Better enforce existing legislation on labour law and free movement in the EU  Address the potential of legal migration from non-EU countries to help host EU
clease provide evidence if available.  300 character(s) maximum  3. Do you think that the EU should take additional measures to address abour shortages in construction trades?  Maximum 3 selection(s)  Improve the recognition of professional qualifications and skills  Better enforce existing legislation on labour law and free movement in the EU

Tackle specific authorisation or certification requirements that prevent qualified services providers (e.g. construction workers, electrical, gas or solar panel installation services) from providing services in another EU country  Promote and support the social dialogue between employers and employees in construction to contribute to improving working conditions in the sector  Other
Rental market, short-term accommodation rentals and tourism, secondary
homes
Short-term rentals via online platforms have experienced fast growth and now represent around one quarter of the total EU supply of tourist accommodation.
34. Do you see an impact of short-term rentals in your country, region or city?
If yes, please describe the impact and the context (e.g. capital city, rural
area, touristic region). Please provide quantified evidence if available.  300 character(s) maximum
You can upload your file(s) here
Only files of the type pdf,txt,doc,docx,odt,rtf are allowed
A new EU Regulation applicable from May 2026 ('Short Term Accommodation Rentals Regulation') will increase transparency requirements for hosts, giving more information on the location and duration of short-term rentals, allowing public authorities to take proportionate measures when necessary. And new EU tax rules will also require digital platforms to report income earned by hosts and to charge and collect VAT on behalf of the hosts. Meanwhile, a number of public authorities in the Member States are restricting short-term rentals.
35. In your view, what else should be done at EU level to address the issue
of short-term accommodation rentals?
Maximum 3 selection(s)
There is no need for additional EU policy intervention – the priority now should
be to implement the new Short Term Accommodation Rentals Regulation,
making sure that it generates relevant data and clamping down on illegal listings

	The EU and Member States should gather additional economic evidence on the
	impact of short-term rentals on housing affordability
	The EU should facilitate the exchange of best practice based on an assessment
	of the legal and economic impact of various policies, including taxation
	The EU should support measures to diversify tourism flows so that the benefits
	of tourism are spread more sustainably and the disadvantages of overtourism in
	certain hotspots are reduced
	Strengthen EU-level regulation of short-term accommodation
	The EU should take enforcement action against unjustified and disproportionate
	restrictions on short-term accommodation rentals
	There is no need for any further policy intervention
	Other
shoi	To you have good practice examples and ideas of policies that balance term rentals better with needs for long-term housing?
shoi Plea	
shor Plea 300 37. A their (sho cond resid Do y If ye area	teterm rentals better with needs for long-term housing?  se specify and provide evidence if available.  character(s) maximum  A secondary home is a property where people spend time away from primary home. Secondary homes may be rented out for certain periods reterm rentals) or may be primarily used by the owners. There are cerns that secondary homes can make housing less affordable for local dents, and/or can contribute to vacant housing stock.  You see an impact of secondary homes in your country or region?  s, please describe the impact and the context (e.g. capital city, rural, touristic region).
shor Plea 300 37. A their (sho cond resid Do y If ye area	t-term rentals better with needs for long-term housing? se specify and provide evidence if available. character(s) maximum  A secondary home is a property where people spend time away from primary home. Secondary homes may be rented out for certain periods reterm rentals) or may be primarily used by the owners. There are cerns that secondary homes can make housing less affordable for local dents, and/or can contribute to vacant housing stock. You see an impact of secondary homes in your country or region? s, please describe the impact and the context (e.g. capital city, rural, touristic region).

38. What policy intervention do you consider most effective in encouraging more efficient use of properties owned as secondary homes that are underused?

Maximum 3 selection(s)

<ul> <li>Introduce an additional property taxation for secondary homes (e.g. for homes occupied for less than xx days a year)</li> <li>Provide incentives to renting secondary homes for certain periods of the year</li> <li>Limit the number of secondary homes in certain areas</li> <li>Ensure equal treatment for second homeowners (including across borders, e.g. buyers of secondary home in a country different from a country of first residence vs buyers of secondary home in the same country as the first residence)</li> <li>Other</li> </ul>	
**Support rent additional aspects should be considered to ensure the proper functioning of the rental market?  **Maximum 3 selection(s)**  Increase property taxation  Reduce taxation of rental incomes  Promote transparent and enforceable rental agreements, notably through standardised documentation and appropriate registration mechanisms  Design fiscal or regulatory incentives that favour long-term rental contracts over short-term or tourist rentals, helping stabilise supply for residents  Enhance protection of tenants through measures such as open-ended rental contracts, and publicly available register including rental prices  Support rent guarantee schemes  Introduce rent caps  Other	
Financialisation* and speculation	
*Financialisation: Treating housing as a financial asset for investment and profit, rather than primarily as a place to live.  40. Do you think that buying homes primarily for resale at a higher price contributes to rising housing costs?  Yes No	

41. Should commercial ownership of housing in a defined geographical area
be limited or discouraged?
Very much agree
Agree
Neither agree nor disagree
Disagree
Strongly disagree
No opinion
43. What would be the impact of measures to limit the ownership of housing units by financial firms, for instance on rental supply and rental prices or on the returns for small investors in investment portfolios?  Please provide evidence, if available.  300 character(s) maximum
44. Do you think vacant properties should be taxed or regulated to encourage owners to put them on the market?  Yes No
Inclusiveness
45. Should any target group(s) be prioritised by the European affordable housing plan?  If yes, please explain which one(s) and why.  300 character(s) maximum
A strong focus on disabled people is required. Disabled people are among the most excluded from housing. In 2024 9,3% of persons with disabilities indicated to feel discriminated against when looking for housing, more than twice as much as people without disabilities.
46. How can young people be most effectively supported both as renters and as first-time owners?
300 character(s) maximum

Young people with disabilities often stay with their families far longer than non-disabled young people or even permanently because housing is not available. The only alternative is frequently to move into an institution which exposes them to violence and permanent exclusion from all spheres of life

### 47. What actions could be taken to improve the accessibility of housing for persons with disabilities and older persons?

Maximum 2 selection(s)

practices

	Earmark funding for accessibility
	Improve the skills of construction professionals on accessibility
	Improve legal certainty on the requirements for accessible housing
	Other
*Ple	ease specify
10	00 character(s) maximum
	Compulsory universal design standard for all new buildings. Renovation incentives for existing stock
	dependent living for groups at risk of discrimination (based on racial or
	dependent living for groups at risk of discrimination (based on racial or nnic origin, religion or belief, sexual orientation, gender identity, sex
eti ch	nnic origin, religion or belief, sexual orientation, gender identity, sex aracteristics etc.)?  [aximum 3 selection(s)]
eti ch	nnic origin, religion or belief, sexual orientation, gender identity, sex
eti ch	anic origin, religion or belief, sexual orientation, gender identity, sex aracteristics etc.)?  **Examinum 3 selection(s)**  **Strengthen national anti-discrimination laws in housing and ensuring effective**
eti ch	nnic origin, religion or belief, sexual orientation, gender identity, sex aracteristics etc.)?  [aximum 3 selection(s)]  Strengthen national anti-discrimination laws in housing and ensuring effective enforcement of existing legislation  Provide legal aid and support services to individuals affected by housing

Support access to credit and housing loans for groups at risk of discrimination

Fund transitional housing and shelters for those in precarious situations

Run public awareness campaigns on housing rights and anti-discrimination

Foster the exchange of best practices among Member States on inclusive

Encourage cooperation between public authorities, civil society, and community groups

Other

#### \*Please specify

100 character(s) maximum

Disabled people are not mentioned above! Ensure inclusion in all anti-discrimination efforts.

## 49. How could housing policies and investments contribute to the fight against homelessness, both in terms of prevention and of ensuring sustainable housing solutions for homeless people?

Maximum 3 selection(s)

- Rental market regulation to ensure greater fairness and inclusiveness, in particular with respect to evictions
- Provide more efficient and timely support services (debt counselling, mediation services, financial support and other) to people at risk of eviction
- Ensure housing assistance for the most vulnerable in the form of adequate housing benefits/allowances
- Ensure social and public housing is adequate and the allocation system prioritises homeless people
- Create a favourable environment to attract social impact investments by the private sector in the area on housing, which could benefit homeless people
- Other

### \*Please specify

100 character(s) maximum

Adopt housing first policies and ensure programmes are 100% inclusive for disabled people

#### Governance

50. Housing is impacted by a very wide range of policies which can be set at local, regional, national or even EU level.

What would be the best way to work together across all these levels to improve the affordability of housing and disseminate good practices?

300 character(s) maximum

The Disability Platform is a meeting configuration between COM, Member States and Civil Society. Set-up a Housing Platform, modelled according to that example. Involve COM, civil society, including disabled people's organisations, national, regional and local authorities.

### Closing questions

### 51. Do you wish to remain available for further questions via the email address you provided?

- Yes
- O No

### 52. Do you wish to upload a file to provide additional information or a more comprehensive explanation (e.g. position papers)?

Only files of the type pdf,doc,docx,odt,txt,rtf are allowed

#### Contact

ENER-TF-HOUSING@ec.europa.eu